Stakeholder Engagement for aligning VNR and NDC

2024 Executive Training Course for Policymakers on the 2030 Agenda for Sustainable Development, Incheon, 7-10 May 2024

Miki FUKUDA

Policy Researcher, Integrated Sustainability Centre



IGES Institute for Global Environmental Strategies

Today's Agenda



- Stakeholder Engagement in VNRs (Agenda 2030 and its SDGs)
- Stakeholder Engagement in NDCs (Paris Agreement)
- How can we make Stakeholder Engagement meaningful and effective? – Analytical Framework

Stakeholder Engagement as one of the Propounding Principles of the 2030 Agenda/SDGs - VNRs

- All implementation and follow-up process to be participatory and inclusive, including all levels and sectors of government, civil society and the private sector, members of parliament, and national human rights institutions, among others. (para 74 and 84)
- Stakeholders are recognized as valuable partners in implementing Goals and raising public awareness. (UN DESA, 2024)



Growing Recognition: Stakeholder Engagement in NDC



21. Of the **79%** of Parties that referred to formal arrangements in place for domestic stakeholder consultation, **93%** indicated that they conducted consultations and engagement in an inclusive and participatory manner and 81% of those specifically referenced gender-sensitive consultations.

(UNFCCC, "NDC Synthesis Report," 2023)

www.iges.or.jp

Growing Recognition: referred in Global Stocktake



9. Reaffirms that sustainable and just solutions to the climate crisis must be founded on meaningful and effective social dialogue and participation of all stakeholders, including Indigenous Peoples, local communities and governments, women, and youth and children, and notes that the global transition to low emissions and climate-resilient development provides opportunities and challenges for sustainable development and poverty eradication;

(UNFCCC, Global Stocktake, 2024)

www.iges.or.jp

Governance and Policies: Drawing on diverse knowledges and cultural values, meaningful participation and inclusive engagement processes—including Indigenous Knowledge, local knowledge, and scientific knowledge—facilitates climate resilient development, builds capacity and allows locally appropriate and socially acceptable solutions. (high confidence)

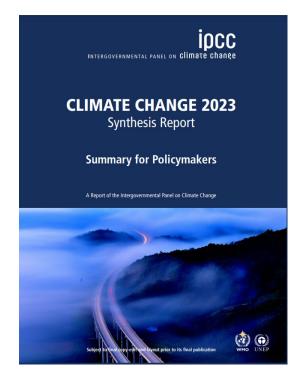
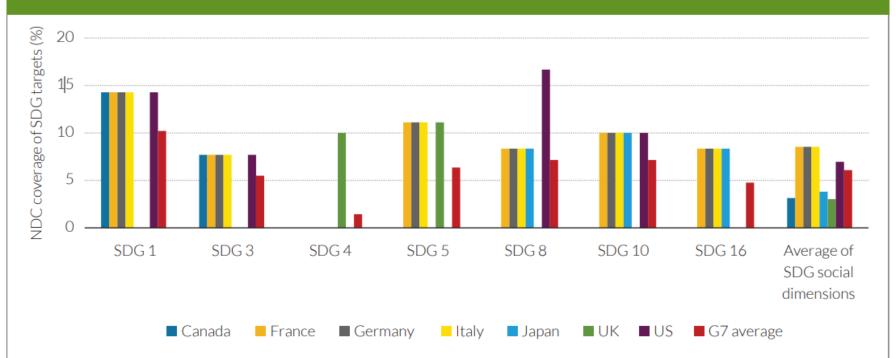


Figure 1: Social Dimensions of Sustainable Development Goals in the G7's Nationally Determined Contributions



G7 = Group of Seven, NDC = nationally determined contribution, SDG = Sustainable Development Goal, UK= United Kingdom, US = United States.Zhou X. et al. (2023), "Putting Societal Well-Being

Source: Authors.

W

Zhou X. et al. (2023), "Putting Societal Well-Being at the Core of G7 Climate Strategies: Entry Points and Enabling Reforms." Think 7, Policy Brief.

Recap: Difference between VNRs and NDCs

	Voluntary National Reviews (VNRs)	Nationally Determined Contributions (NDCs)
Overall	 Agenda 2030 encourages country- led/driven regular and inclusive reviews of progress (para 79) Voluntarily submitted to HLPF 	 Paris Agreement (Article 4, para 2) requires each country to prepare, communicate, and maintain NDCs Submitted every 5 years to UNFCCC
Aim	 Sharing of country's experiences to accelerate the SDGs implementation 	 Representing country's politically backed commitments to meet Paris Agreement
Pros	 Backwards reviewing process Greater stakeholder engagement Inter-agency coordination 	 Future-oriented strong commitment Technical science-based decision-making
Cons	The role of science may be weakerThe outcome is not binding	Less cross-sectoral coordinationLess focus on social dimension

For Mutual Learning VNRs - NDCs Lessons Learned from VNR Reports

www.iges.or.jp



Lessons Learned from VNR Reports

Member States tend to report on Stakeholder Engagement in...

- Coordination and Governance Structures in SDG Implementation
- Development of National Priorities (Feasibility Study)
- Consultation for VNRs Development (Follow-up and Review)
- Partnership with Non-State Actors (e.g. Linking to SDG 16)
- Awareness-Raising

 UN DESA (2020) "Multi-stakeholder engagement in 2030 Agenda implementation: A review of Voluntary National Review Reports (2016-2019)"
 https://sdgs.un.org/sites/default/files/2020-11/26012VNRStakeholdersResearch.pdf

Most of the Member States highlight Stakeholder Engagement but seem to...

- Struggle to set up the mechanisms or maintain 'open, inclusive, participatory and transparent processes'
- Tend to conduct stakeholder engagement only **at the early stages** of the SDGs implementation cycle **or the very end of the stage**
- Provide less details on why, who, what, when, where and how
- Rarely report on the **quality** of the Stakeholder Engagement

How can we make Stakeholder Engagement Effective and Meaningful?

Some Insights from Youth Engagement from Research

www.iges.or.jp



Principle and Dimension for Analyzing Meaningful Youth Engagement

Aims Justifications

Farthing (2015); Bárta et al. (2021); Lansdown(2019)

Power Sharing

Hart(1992); Cockburn(2000); Checkoway (2011)

Transparency Accountability

Fletcher (2005); Kellet (2009)

Inclusivity Support

Farthing (2015); Ndayala et al. (2016); Van Reeuwijk et al. (2018)



1. Aims & Justifications

Criteria/Components



- Right-based justification (c.f. Rights of the Child)
 - Efficiency (e.g. inform priorities, improve policies)
- Building trust and maintaining social cohesion

2. Power sharing

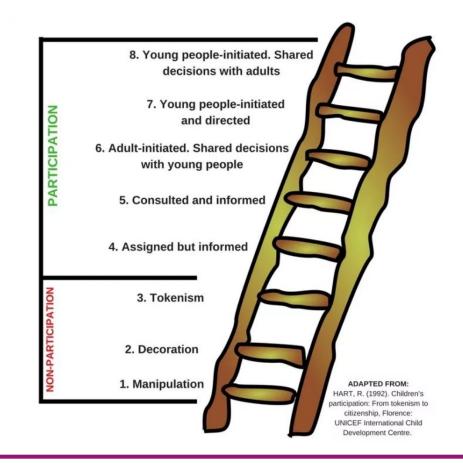


Criteria/Components

- Youth can initiate activities and make their own decisions
 - Work together and share decisions with adults with different responsibilities and competencies
- Youth as an **equal partner**

IGES Institute for Global Environmental Strategies

Roger Hart (1992) "Children's Participation: From Tokenism to Citizenship" Florence: UNICEF International Child Development Centre



3. Transparency & Accountability



Criteria/Components

- Transparency throughout the processes
- Open communication channels
- Transparency strengthening Accountability for both sides
 Youth ⇔ Government

4. Inclusivity & Support

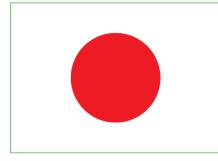


Criteria/Components

- Provide material and non-material support to enable their participation
 - Capacity development, education and empowerment
- With focuses on the most marginalized and vulnerable (e.g. background, status, identity)

IGES Institute for Global Environmental Strategies

Japan



"Next-Generation Platform for Promoting SDGs"

- Aim: To disseminate Japan's SDGs model
- *Representation*: Member selection from 7 Steering Committee Youth Organizations
- *Power-sharing*: One member participates the "SDGs Promotion Round Table" since 2021

ESD Promotion

VNR (2017, 2021) •

- D21) Renewed National Curriculum Standards: "to foster the builder of the sustainable society"
 - *Aim*: Increase SDGs Awareness among youth and parents

VNR Preparation - Consultations to Youth organizations

- Transparency: Clear information on the process
- Accountability: Youth Recommendations and Policy Response

SDG Centers and Campus Ambassadors

Aim: Disseminate and promote SDGs in/off campus through related activities

VNR (2017, 2019, LNOB: Inclusive Monitoring and Data Collection

• Approach vulnerable young groups via Internet to gain disaggregated data (e.g. age, gender, area) for better decision-making

Indonesia

2021)

Finland



"The Agenda 2030 Youth Group"

- *Aim*: Bring more young people's voices to the decisionmaking process and public dialogue and inform other young people about SDGs
- **Power-sharing:** Invited to decision-making meetings e.g., drafting SD Strategy, budgeting, VNR Preparation
- The autonomy in the activities is guaranteed
 - e.g. Creating SNS Contents for Young People Youth-led Conference: "Our Climate 2030"
- **Support:** by Alliansi (Finish National Youth Council) in member recruitment, capturing diversity, secretariat function, and coordination with the government

Danish Youth Council (DUF)

- Contribution of VNR Chapter by Youth (DUF)
- *Support*: Youth-led activities and organizations addressing SDGs by DUF
- DUF: **umbrella organization** supporting and representing youth and youth organizations through education, partnerships, and youth involvement and financial assistance

"Vulnerable children and young people, and child poverty"

"Provide assistance and opportunities for youth with disabilities, minority backgrounds, and financial difficulties to realize their potential and participate." (VNR, p.139)

www.iges.or.jp

Denmark

SDSN 2023 #3,

VNR (2017, 2021)

IGES Institute for Global Environmental Strategies

VNR Position Paper

• Individually Developed by UN Youth Delegates for Sustainable Development

German Federal Youth Council

• Participates in **"Dialogue Group"** inputting the National Sustainable Development Strategy

VNR (2016, 2021)

Germany

- Focus on Education for Sustainable Development (ESD)
- Youth as a key stakeholder in public discussion on sustainable development
- Own Commitment Based Approach by Each Stakeholders

Takeaways – Youth Engagement for Inclusivity or Disparities?

- Reporting Gaps in VNRs; but analysis helps lead to better engagement
- Can be used around policy formulation, implementation, data collection, and monitoring & reporting
- Youth as Recipients of SDG/Climate actions and Contributors simultaneously -Shifting from viewing youth as Subjects of Care and Education to recognizing them as "Experts" on Youth-related Issues
- **Mitigating Existing Disparities:** Avoid the risk of only a specific segment of groups participating, as this may exacerbate existing disparities/inequalities

Mutual Learning Processes – VNRs to NDCs

- Enable various stakeholders to contribute to the different stages (*ex-ante, durante, ex-post*), as well as the analysis of stakeholder engagement
- Enhance multi-level governance, including varied means of participation, deliberative decision-making, and multi-instrument policy mixes
- Prioritize the stakeholders most likely at risk of being excluded; open opportunities and lower barriers to inclusion based on equity and justice (LNOB)
- Analysis of practices can be conducted by government, stakeholders, and external actors (preferably jointly)
 - \rightarrow VNRs and NDCs development as the **iterative exercise** for better inclusion

Questions to Move us Forward



- What mechanisms and platforms are available for stakeholders in your country?
- Which part of the processes can stakeholders participate?
- What is the aim/justification of the specific stakeholder engagement activities for NDCs/VNRs?
- Who can participate? Are representatives appropriate for the aim? If not, what kind of approaches can be taken?
- How can contributions from stakeholders be presented to the NDCs / VNRs?

Major References

- Arnstein, S. (1969), "A Ladder Of Citizen Participation", Journal of the American Institute of Planners, Vol. 35/4, pp. 216-224, https://doi.org/10.1080/01944366908977225
- Bárta, O., Boldt, G. and Lavizzari, A. (2022), "Meaningful Political Participation in Europe: Concepts, Patterns and Policy Implications Research Study"
- Brasof, M. (2015), "Student Voice and School Governance: Distributing Leadership to Youth and Adults", Routledge.
- Cockburn, G. (2000), "Meaningful youth participation in international conferences: A case study of the International conference on war-affected children", Canadian International Development Agency.
- Checkoway, B. (2011), "What is youth participation?" Children and Youth Services Review 33: 340–345. DOI:
 - https://doi.org/10.1016/j.childyouth.2010.09.017
 - Dalton, R. J. (2008). Citizenship Norms and the Expansion of Political Participation. Political Studies, 56(1), 76–98. <u>https://doi.org/10.1111/j.1467-9248.2007.00718.x</u>
 - Farthing R. (2012), "Why Youth Participation? Some Justifications and Critiques of Youth Participation Using New Labour's Youth Policies as a Case Study"
 - https://www.researchgate.net/publication/298745098_Why_Youth_Participation_Some_Justifications_and_Critiques_of_Youth_Participation_Using _____New_Labour's_Youth_Policies_as_a_Case_Study
 - Feldmann-Wojtachnia E., Gretschel A., Helmisaari, V. Kiilakoski, T., Matthies,A-L., Meinhold-Henschel, S. Roth,R. & Tasanko, P. (2010), "Youth participation in Finland and in Germany. Status analysis and data based recommendations", The Finnish Youth Research Network & Forschungsgruppe Jugend & Europa am CAP. http://www.nuorisotutkimusseura.fi/images/julkaisuja/youth_participation_in_fi nland_and_in_germany.pdf
 - Fletcher, A. Guide to Students as Partners in School Change; 2005.
 - https://www.researchgate.net/publication/274707207_Meaningful_Student_Involvement_Guide_to_Students_as_Partners_in_School_Change Finland Prime Minister's Office. FINLAND REPORT ON THE IMPLEMENTATION OF THE 2030 AGENDA FOR SUSTAINABLE DEVELOPMENT; Helsinki, 2020. https://sustainabledevelopment.un.org/content/documents/26261VNR Report Finland 2020.pdf
 - Government of Japan. Report on the Implementation of 2030 Agenda ~Toward Achieving the SDGs in the Post-COVID19 Era~; 2021. https://sustainabledevelopment.un.org/content/documents/28957210714_VNR_2021_Japan.pdf

Major References

- Hart, R. (1997), "Children's Participation: The Theory and Practice of Involving Young Citizens in Community Development and Environmental Care", Routledge, https://doi.org/10.4324/9781315070728
- Inglehart, R. (1997), "Modernization and Postmodernization: Cultural, Economic, and Political Change in 43 Societies", Princeton, NJ: Princeton University Press.
- Kellett, M. Three Children and Young People's Participation. In Children and young people's worlds: Developing frameworks for integrated practice; Montgomery, H., Kellett, M., Eds.; Bristol University Press, 2009; pp 43–60. https://doi.org/10.2307/j.ctt1t896bs.
- Lansdown, G. Conceptual Framework for Measuring Outcomes of Adolescent Participation; 2019.
- MacKinnon, MP, Pittre, S and Watling, J. (2007), "Lost in Translation: (Mis)Understanding Youth Engagement. Synthesis Report: Charting the Course for Youth Civic and Political Participation", CPRN Research Report October 2007. Canadian Policy Research Networks.
- Ndayala, P.; Kuya, J. Exploring the Factors That Influence Meaningful Youth Involvement in the Health Care System Management in Western Kenya Final Report Empowering Young People for Access to Quality SRH Service in Kenya View Project Sexual and Reproductive Health and Rights among Adolescents and Youth View Project. 2016. <u>https://doi.org/10.13140/RG.2.2.20646.14409</u>.
- OECD (2018) "OECD Future of Education and Skills 2030 Conceptual learning framework: Student Agency for 2030", https://www.oecd.org/education/2030-project/teaching-and-learning/learning/studentagency/Student Agency for 2030 concept note.pdf
- Van Reeuwijk, M.; Singh, A. Meaningful Youth Participation as a Way to Achieving Success. Canadian Journal of Children's Rights / Revue canadienne des droits des enfants 2018, 5 (1), 200–222. https://doi.org/10.22215/cjcr.v5i1.1301.
- Republic of Indonesia, Indonesia's Voluntary National Review (VNR) 2021 Sustainable and Resilient Recovery from the COVID-19 Pandemic for the Achievement of the 2030 Agenda. <u>https://hlpf.un.org/sites/default/files/vnrs/2021/280892021_VNR_Report_Indonesia.pdf</u>
- The Danish Government, Voluntary National Review 2021 Denmark.
 <u>https://sustainabledevelopment.un.org/content/documents/279532021_VNR_Report_Denmark.pdf</u>
- The Federal Government, Report on the implementation of the 2030 Agenda for sustainable development, German Voluntary National Review to the HLPF 2021. <u>https://hlpf.un.org/sites/default/files/vnrs/2021/279522021_VNR_Report_Germany.pdf</u>
- UN DESA (2020) "Multi-stakeholder engagement in 2030 Agenda implementation: A review of Voluntary National Review Reports (2016-2019)" <u>https://sdgs.un.org/sites/default/files/2020-11/26012VNRStakeholdersResearch.pdf</u>

Thank you!



29